

MARKET ANALYSIS FOR ILLICIT ALCOHOL IN SUB-SAHARAN AFRICA

A custom report compiled by Euromonitor International Consulting for Anheuser-Busch InBev (AB InBev) and related subsidiaries

September 2018

Pan-African Regional Overview – Final





- INTRODUCTION
- REGIONAL ANALYSIS
- PRODUCT ANALYSIS
- APPENDIX
 - ABOUT EUROMONITOR INTERNATIONAL

Scope and objective alignment

Category coverage

- Counterfeit and illicit brands
 - Substitution/refill
 - Industrial manufacturing of illicit brands
- Smuggling
 - Ethanol as raw material
 - Finished product
- Illicit homebrew
- Tax leakage
- Surrogate

Alcohol type coverage

- Distilled
- Fermented

Country coverage

- Ghana
- Nigeria
- South Africa
- Tanzania
- Mozambique
- Uganda
- Zambia

Project background

- Illicit alcohol trade poses a substantial health threat to consumers, while the economic consequences for alcoholic drinks companies and governments are equally significant.
- Anheuser-Busch InBev (AB InBev) and related subsidiaries are aware of the damage being done to their business by illicit activities. To combat this more efficiently, the company wishes to gain additional knowledge regarding the details and volumes of illicit trade.

Client objectives

The main objective of this project is to **understand the shape of all types of illicit alcohol trade in seven African countries, focusing on the year 2017**. Key points to be researched are:

- Calculate the market volume, value, and fiscal loss attributed to illicit alcohol sales;
- Segment illicit alcohol sales by type;
- Qualify **trends and drivers** related to the illicit alcohol market;
- Understand supply chain structure and dynamics.

DEFINITIONS

Project definitions (1)

Category	Definition
Licit Alcohol	Alcoholic beverages that are legally tax-compliant in terms of paying the correct excise and other duties as required by the country in which the beverages are sold.
Illicit Alcohol	The non-payment of relevant excise and other duties to be fully tax-compliant. Illicit alcohol can also lack other official requirements within a specific market. Some of the most important requirements that may be lacking include necessary health permits and compliance with the local laws and norms applicable to the alcoholic beverage production process, including ingredients.
Informal Alcohol	Alcohol sold through informal channels mainly in premises which are unlicensed, unregulated (on-/off-trade) and very basic structures with few amenities, targeted towards lower-income and unemployed patrons in both urban and rural regions. Examples include open market stalls, kiosks, bars, unnamed outlets, and mobile sellers. In emerging markets, the informal distribution segment is very significant across categories; this is therefore a major focus of this study. Within informal distribution, both licit and illicit alcoholic beverages can be sold; this study will analyse only the distribution of illicit alcohol.

DEFINITIONS

Project definitions (2)

Category	Subcategory	Definition			
Counterfeit	Substitution/refill	Illicit alcohol sold as licit brands or empty bottles of legitimate products refilled with cheaper alcohol			
and Illicit Brands	Industrial manufacturing of illicit brands	Manufacturing of illicit branded or unbranded alcohol			
Smuggling	Ethanol as raw material	Illicit imports of ethanol as a raw material			
	Finished product	Illicit imports of alcoholic beverages			
Illicit Homebrew	Illicit homebrew (distilled/fermented)	Illicit alcoholic beverages made for commercial purposes			
Surrogate	-	Alcohol not meant for human consumption (eg pharmaceutical alcohol) diverted to the alcoholic beverages market			
Tax Leakage	-	Legally-produced alcohol on which the required taxes have not been paid in the country of production			

Abbreviations:

HL - Hectolitre

LAE - Litres of alcohol equivalent

EUROMONITOR INTERNATIONAL APPROACH

Project research methodology

- A review of relevant legal information and available statistical sources provide Euromonitor International with a starting point.
- Full **alignment on all definitions** ensure cross-country comparison with other illicit alcohol trade studies, e.g. for Ghana, Mozambique, Nigeria, South Africa, Tanzania, Malawi, Uganda and Zambia.
- Euromonitor International regional/country research project managers visit countries to engage with government ministry officials and other important stakeholders in the supply chain. Extended interviews with the supply chain allow Euromonitor International to gather information from those who know the market best.

Secondary research

Reference all relevant, recently published information on illicit alcohol in seven countries under review.

Ongoing review of country results to be pooled among our global consulting experts.

Trade interviews

Primary interviews, 165 in total, conducted by in-country analysts and country project managers in countries across the supply chain including:

- Customs, taxation and government officials and industry trade associations
- Local and international alcoholic drinks manufacturers

Field visits

Store and tavern/on-trade observations in countries: to gather information on the available offering of illicit alcoholic beverages, get closer to the market, and conduct interviews with store personnel. Total stores/taverns/on-trade sites visited: 120.

Illicit alcohol data and analysis

To complement quantified metrics, Euromonitor International will perform qualitative analysis of key findings, emphasising the most important illicit products, and look for and report on where and when within the value chain the alcohol becomes illicit.

EUROMONITOR INTERNATIONAL APPROACH

Value chain analysis used to avoid double counting

- In many cases, illicit alcoholic beverages can fall into more than one category. To **avoid double counting** and to better understand each of these categories, Euromonitor International has **designated each product to the category in which it first enters the illicit alcohol market** of any given country.
- For example, if an illicit homebrew beverage is created from smuggling ethanol, then for the purposes of this study it is considered smuggling because the **alcohol became illicit the instant it entered the country without paying the due taxes**, prior to the homebrew production and distribution process.
- This example (illustrated below) helps explain the Euromonitor International category classifications for this project:





Beverage classified as smuggling because it became illicit at that specific stage of the value chain

= SMUGGLING

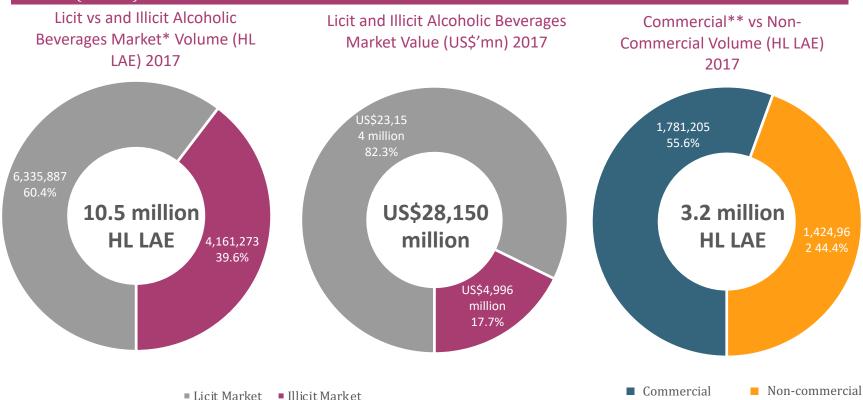


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LICIT AND ILLICIT MARKET OVERVIEW

More than one third of all alcoholic beverages by volume consumed are illicit across the seven markets

The total alcoholic beverages market in the seven countries in sub-Saharan Africa* amounted to 10.5 million HL LAE in volume in 2017, 39.6% of which comprised an illicit market in counterfeit and illicit brands, smuggling, and commercial therefore illicit sales of fermented and distilled homebrew as well as tax leakage from undeclared production. The illicit market generated sales close to US\$5 billion in 2017. Non-commercial volumes represents 44.4% to commercial (illicit) volumes (HL LAE) in 2017.



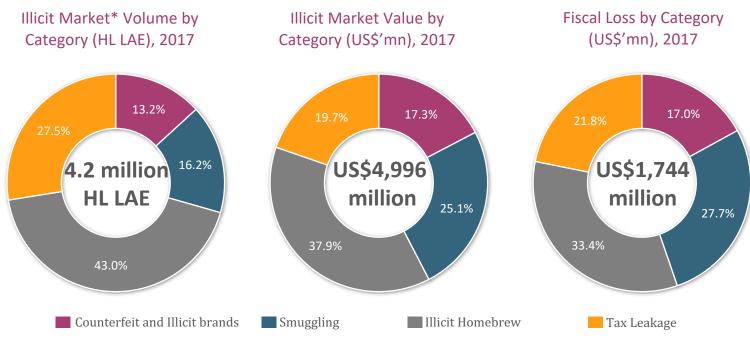
Source: Euromonitor International

Note: *Regional market summary includes seven countries: Ghana, Mozambique, Nigeria, South Africa, Tanzania, Uganda and Zambia

^{**} Commercial (illicit) and non-commercial volumes represent homebrew volumes only

ILLICIT ALCOHOL CATEGORIES

Wide availability of affordable illicit homebrew appeals to consumers



Source: Euromonitor International

Note: *Regional market summary includes 7 countries: Ghana, Mozambique, Nigeria, South Africa, Tanzania, Uganda and Zambia.

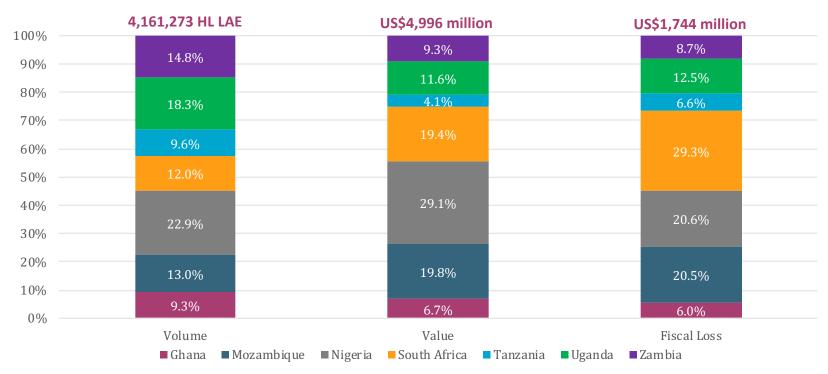
In 2017, commercial sales of fermented and distilled homebrew was the largest contributor to volume (HL LAE), value and fiscal loss value with smuggling the second largest illicit category across the seven countries in value and fiscal loss terms. Exploitation of lax enforcement and weak control by the authorities of distilled homebrew and illicit low-cost packaged spirits is a key driver for illicit consumption. High levels of poverty and easy access, in both rural and urban areas, continue to stimulate demand for unregulated, low-cost alcohol including illicit unpackaged opaque beers in Zambia and Uganda.

ILLICIT ALCOHOL BY COUNTRY

Nigeria contributes the most to illicit trade in volume and value

Nigeria outstrips all markets in volume and value generation from illicit alcohol trade in 2017. The value and fiscal loss variance by country is directly influenced by population size, the product categories affected, local prices, and market-specific excise and customs duties. For example, Mozambique almost matches Nigeria in fiscal loss but does so from a production base of about half of the Nigerian illicit volume due to larger concentration of spirits production and far higher excise rates. Uganda is the second largest consumer in illicit volume term but by value and fiscal loss it is the fourth largest.

Illicit Market in Volume (HL LAE), Value (US\$'mn) and Fiscal Loss (US\$'mn), 2017



What are the main factors that affected the illicit market in 2017?

Factors facilitating consumption:

- Conversion to ethanol-based spirits production: The ease of dilution and flavouring of pure ethyl alcohol is increasingly attractive as a base ingredient in illicit spirits. Production is simple. Smuggling of ethanol is increasing as access to raw ingredients within the country such as palm trees comes under environmental stress and the byproducts of sugar processing are diverted to biofuel production.
- **Rising excise duty:** Affordability is a key driver of illicit alcohol sales. Inflation and rising excise duty is now pricing consumers out of the market for licit alcohol (example in South Africa and Mozambique). Persistent and widespread poverty underpins low levels of affordability of licit products.
- Lack of enforcement of regulation: Countries like Nigeria, Zambia and Uganda tend not to have strong, systematic enforcement of alcohol production and high penalties for illicit activities. For the authorities, tackling illicit alcohol is often a low priority and politicians and ministries may be compromised or complicit in the illicit activity. There is also a lack of concerted cooperation, mutual support and information sharing across various state and civil organisations to tackle illicit alcohol activities including distribution by cartels.

Factors weakening consumption:

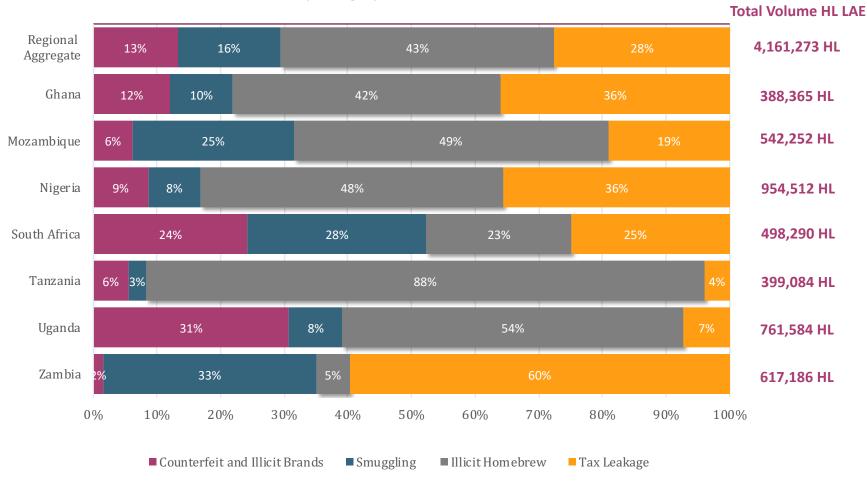
- Focused attention on points of illegality:

 Tracking, tracing and control of locally-produced or imported ethanol (example South Africa) and outputs such as molasses from local sugar industries are important. These ingredients are used for distilled homebrew and industrial-scale counterfeit spirits. Another example is the banning of sachets use in Tanzania which has weakened illicit consumption. However the recent introduction of excise tax stamps for tracing alcoholic beverages across the supply chain in Ghana and Mozambique to reduce illicit activity, has not clearly shown to be effective.
- Changing official attitudes to illegality: Focused and pervasive enforcement and demonstrable, high penalties for illegal distributors and retailers can have a rapid impact on the attitudes of sellers of illicit alcohol, reducing their willingness to participate in the illicit supply chain.
- Grassroots activism: The lack of urgent enforcement of regulations has spurred the development of local district initiatives to curb the invasive effects of easy access to low-cost, strong, illicit alcohol. District authorities in Nigeria and Uganda are successfully tackling the issue in their areas.

ILLICIT VOLUME BY CATEGORY

Illicit commercial homebrew consumption is high across the region

Share of Illicit Market Volume (HL LAE) by Category, 2017

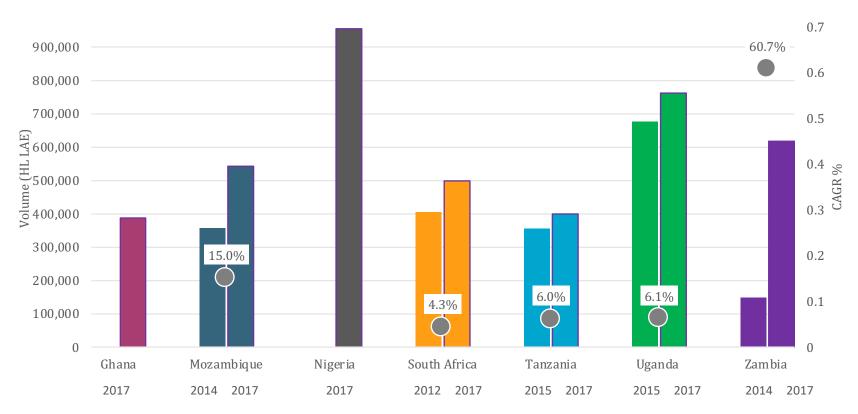


ILLICIT VOLUME GROWTH

Illicit market sales continue to expand with growth fuelled by increasing production of illicit spirits and smuggling

Nigeria is now the largest market by illicit LAE volume, reflecting, in part, its very large population. The illicit market continues to increase in volume with growth strongest in Zambia, driven mainly by enormous expansion in demand for smuggled alcohol. The growth in volume during 2014 to 2017 in Mozambique is due to growing demand for, and the wide availability of cheap illicit, unpackaged spirits with strong alcohol content.

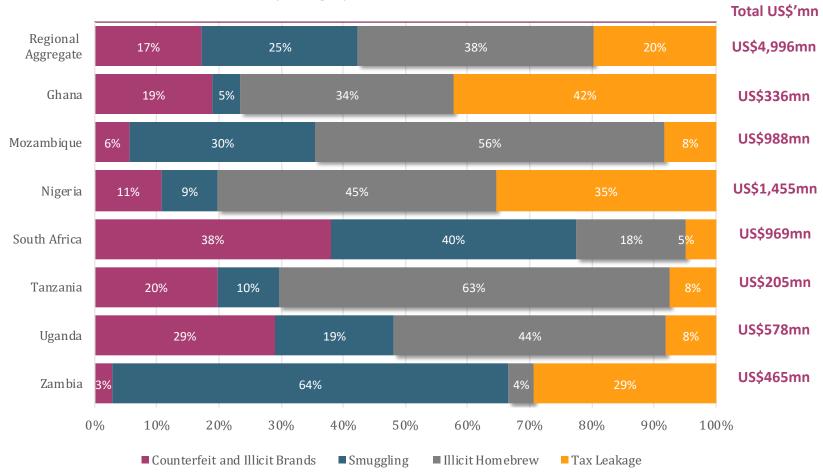
Illicit Market Growth by Volume (HL LAE) 2012-2017



ILLICIT VALUE BY CATEGORY

Smuggling activity value is mainly driven by demand for premium spirits

Share of Illicit Market Value (US\$'mn) by Category, 2017

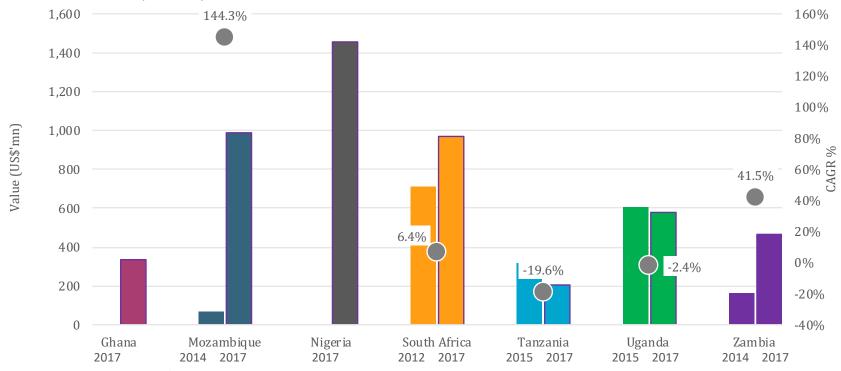


ILLICIT VALUE GROWTH

Illicit value growth varies due to differing consumption and illicit pricing patterns

Mozambique saw very strong growth in sales of illicit alcohol over 2014-2017 as licit prices moved beyond the reach of the vast layer of population living below the poverty line. Zambia also showed a strong rise in value with a vast increase in the consumption of affordable illicit alcohol. The increased value in South Africa was mainly due to average unit price increases in local ZAR currency terms for packaged illicit spirits (counterfeit and smuggled) over this period. In Tanzania, the banning of sachet spirits in 2017 has reduced sales of counterfeit alcohol products compared to 2015.





Source: Euromonitor International

Note: Simple average calculation used, constant currency 2017 real terms, on-/off-trade price variations and proportionality

PRICING

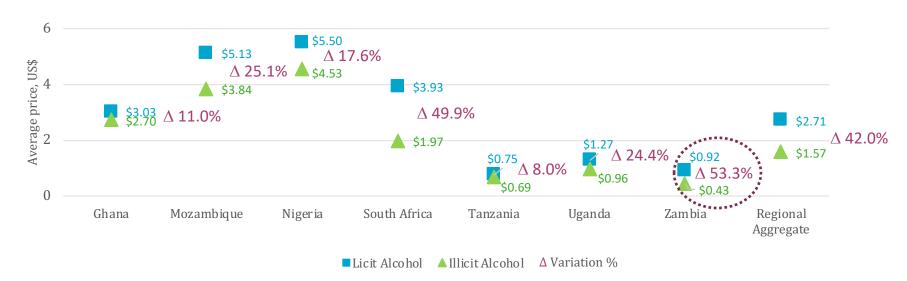
Zambia and South Africa have the highest price variance

- Cheaper prices and affordability are among the main drivers behind the purchase of illicit alcohol in the region.
- Zambia and South Africa have the highest overall price variation.
- Differentials in price are highest for packaged spirits which dominates across most illicit categories including counterfeit, smuggling and tax leakage.

Variance % between illicit and licit prices, 2017* **

42.0%

Average Retail Prices per Litre (US\$), 2017



Source: Euromonitor International

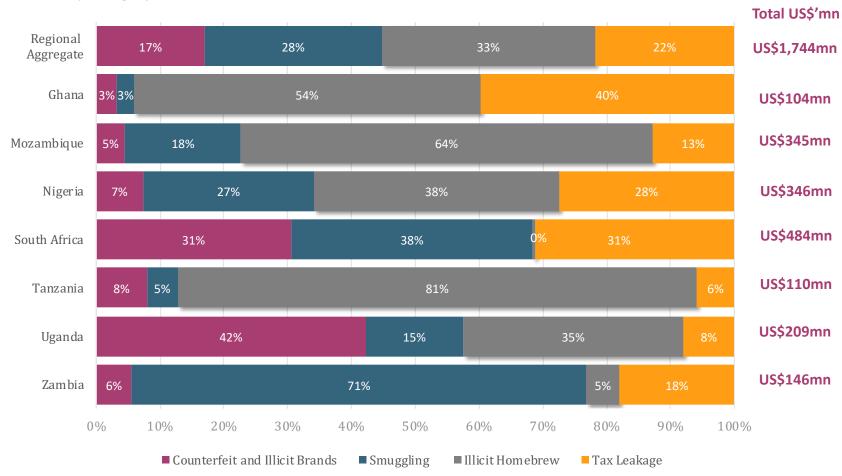
Note: *Simple average category calculation using licit and illicit average prices per beverage type. Does not include reference to on-/off-trade price variations and proportionality.

** Ethanol not included.

FISCAL LOSS BY CATEGORY

Illicit commercial homebrew generated the largest fiscal loss to the state in 2017

Fiscal Loss by Category, 2017 (US\$'mn)



FISCAL LOSS DRIVERS

Fiscal loss driven by the higher excise rates for licit packaged spirits which was strongly impacted by illicit activities in all markets

Highest

Lowest

Country	Largest beverage type (HL LAE)	% of largest beverage type in illicit market (HL LAE)	Largest beverage type fiscal loss 2017 (US\$'mn)	Largest beverage type share of total fiscal loss (%)
Ghana	Spirits	86%	US\$62.2 million	60%
Mozambique	Spirits	76%	US\$177.3 million	51%
Nigeria	Spirits	93%	US\$316.2 million	91%
South Africa	Spirits	46%	US\$299.4 million	62%
Tanzania	Spirits	73%	US\$107.1 million	97%
Uganda	Spirits	72%	US\$195.6 million	93%
Zambia	Opaque beer	55%	US\$1.6 million	2%

- Tax rates vary by region and market. Most markets reviewed have a tax structure that includes ad valorem and specific taxes, which entail higher taxes for beverages with higher alcohol content.
- The combination of high consumption and wide penetration of high-alcoholcontent beverages drives much of the fiscal loss in Nigeria.
- In Zambia, where unpackaged opaque beer with a lower level of alcohol content is the largest illicit product consumed, the lower excise duty related to this product generates one of the smallest fiscal losses across the region.

Source: Euromonitor International

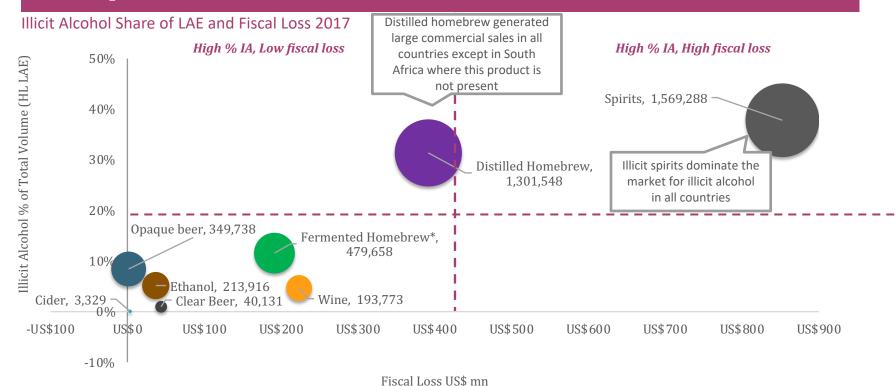
Note: Fiscal loss relates only to excise taxes.



FISCAL LOSS

High fiscal loss in 2017 is driven by large volume sales of illicit spirits

In 2017, the high value fiscal loss from the illicit production and sales of packaged spirits was a major feature of all markets. Around half of the total fiscal loss was due to underdeclared, smuggled and counterfeit spirits alone. Commercially- and illicitly-produced distilled homebrew comprised a further 31% of fiscal loss. The sales of fermented homebrew generated an additional 11% of fiscal loss.



Low % IA, Low fiscal loss

Low % IA, High fiscal loss

Source: Euromonitor International

Note: The size of the bubble indicates the volume in HL LAE of illicit alcohol in the market

^{*} Fermented homebrew excludes Ghana (palm wine) as no fiscal loss applied on illicit volumes

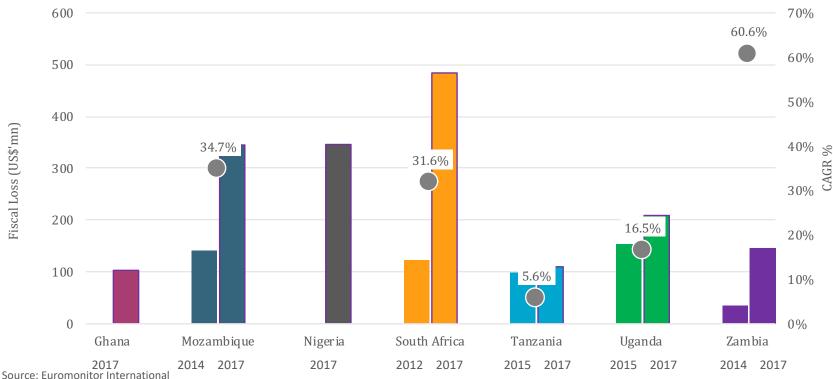
[©] Euromonitor International

FISCAL LOSS GROWTH

Illicit activity adapts to local conditions leading to a shift in focus to higher-margin spirits in Mozambique, Uganda and Zambia, in particular

Fiscal loss* in Mozambique has increased due to a switch in focus from production of counterfeit beer to production of low-cost ethanol-based spirits. Smuggling of beer has also decreased with an increase in fermented homebrew as a low-cost substitute. South Africa's fiscal loss increased due to increased illicit spirit volumes in counterfeit and smuggling activities and rising excise rates. In Zambia, industrial production of low-cost spirits ramped up as new, unregistered distilleries opened in 2016/2017 and smuggling levels increased to meet a surge in demand for premium spirits. Vast smuggling of premium wine was also a strong feature of the Zambian market in 2017.





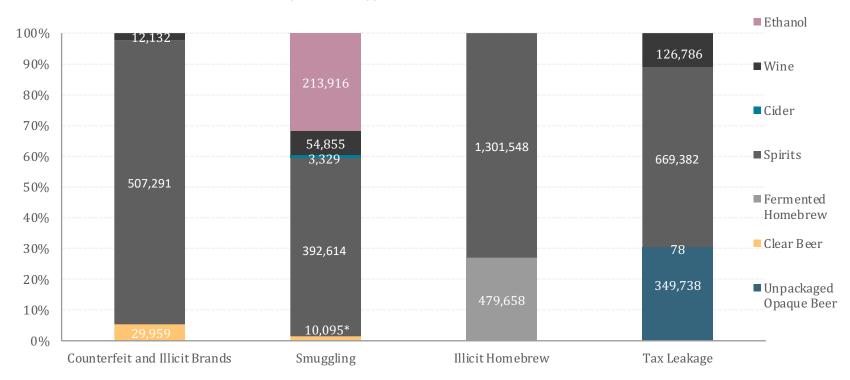
Note: *Simple average calculation used, constant currency 2017 real terms, on-/off-trade price variations and proportionality.

ILLICIT CATEGORIES BY ALCOHOL TYPE

Illicit distilled spirits is the dominant form of illicit alcohol

Spirits sales dominate within all categories of illicit trade in alcohol, capturing 68% of total illicit sales across these markets. Fermented homebrew made on a commercial scale, is the second largest form of illicit alcoholic beverage by volume HL LAE (21% of total sales).

Illicit Alcohol Market Volume (HL LAE) by Alcohol Type, 2017



Source: Euromonitor International

Note: *Includes smuggled packaged sorghum beer

(South Africa)

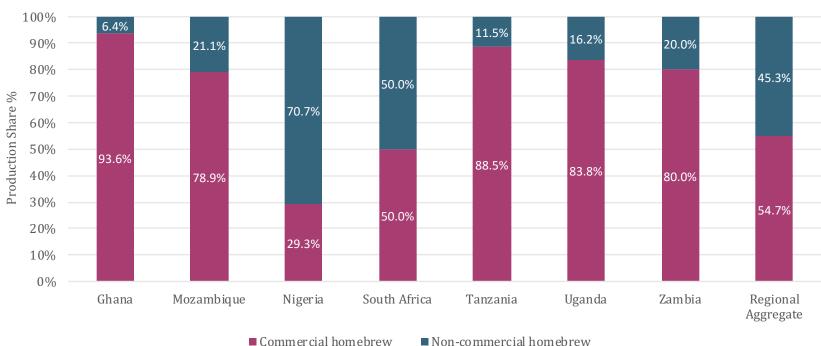
Surrogate excluded as it is nascent © Euromonitor International

COMMERCIAL VS NON-COMMERCIAL HOMEBREW

Ghana and Tanzania lead the region in commercial sales of homebrew

The relationship between commercial and non-commercial production of homebrew reflects a complex set of influences within each market. Nigeria demonstrates a low level of commercial homebrew because of the strong position that household brewing holds within its culture. In Ghana, Tanzania and Uganda, there is a very strong commercial market for both illicit fermented and distilled homebrew. Across the region, an estimated 55% of all homebrew is sold commercially with 73% of this volume (HL LAE) from distilled and 31% from fermented volume sales.

Commercial Homebrew vs Non-commercial Homebrew Volume (HL LAE), 2017



Source: Euromonitor International

■ Non-commercial homebrew

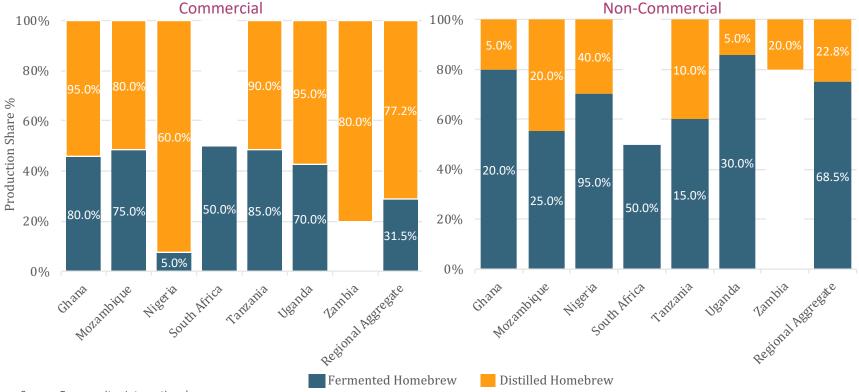
COMMERCIAL AND NON-COMMERCIAL PRODUCTION AND CONSUMPTION

Fermented homebrew for personal use dominates household production

Fermented homebrew dominates household production in many countries and is generally of low alcoholic strength. It is often used as a nutritious supplement in areas of food supply instability, playing a central role in the diet of the widespread poor rural and urban regional population.

Distilled homebrew is also made for domestic consumption but its potential to generate income means that much of the production of this beverage is for commercial sale.





SIZE AND SHAPE

Zambia has the highest per capita consumption of illicit alcohol driven by a very low per litre cost

Country	Illicit alcohol % of total market (LAE)	Illicit alcohol volume (HL LAE)	Per capita consumption total alcohol (LAE/year)*	_	Average illicit price per litre (HL volume terms)	Fiscal loss (US\$'mn)	Largest illicit category by volume	% of largest category of illicit market
Ghana	45.0%	388,365	4,86	2.19	US\$2.70	US\$104.3 million	Illicit homebrew	42.0%
Mozambique	73.0%	542,252	4.53	3.31	US\$3.84	US\$344.8 million	Illicit homebrew	49.4%
Nigeria	36.2%	954,512	2.47	0.89	US\$4.53	US\$346.0 million	Illicit homebrew	47.6%
South Africa	14.6%	498,290	8.51	1.24	US\$2.01	US\$484.0 million	Smuggling	28.0%
Tanzania	54.7%	399,084	1.26	1.26	US\$0.69	U\$110.4 million	Illicit homebrew	87.7%
Uganda	63.3%	761,584	5.37	3.40	US\$0.96	US\$209.4 million	Illicit homebrew	53.6%
Zambia	69.5%	617,186	9.40	6.53	US\$0.43	US\$145.5 million	Tax leakage	59.7%

Nigeria is the largest volume consumer of illicit spirits but its large population, comparative to other countries, shows that this market is relatively undeveloped in terms of per capita consumption. Nigerian consumers also pay the highest average price per litre for illicit alcohol.

In comparison, Zambia (where 70% of total LAE consumption is of illicit alcohol) currently has the lowest cost per litre for illicit alcohol as well as the highest consumption per capita per year.

Source: Euromonitor International, Passport

Highest

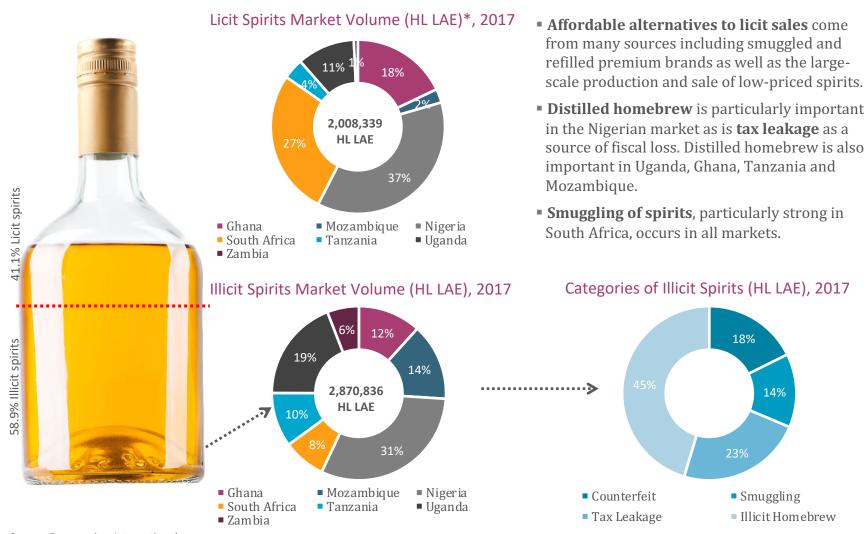
Lowest



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SPIRITS

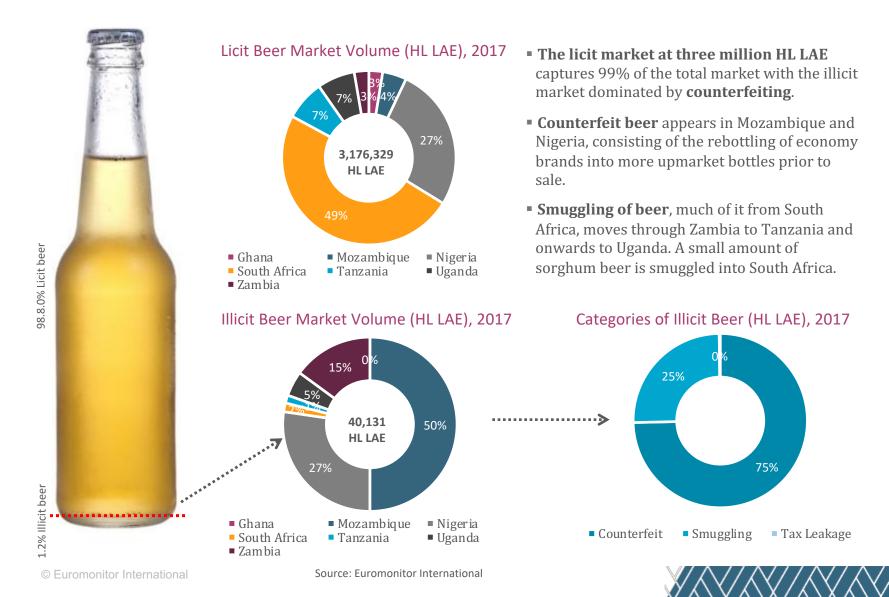
Illicit spirits outsell licit with illicit distilled homebrew a mainstay in many markets



Source: Euromonitor International
Note: *Includes distilled homebrew volume

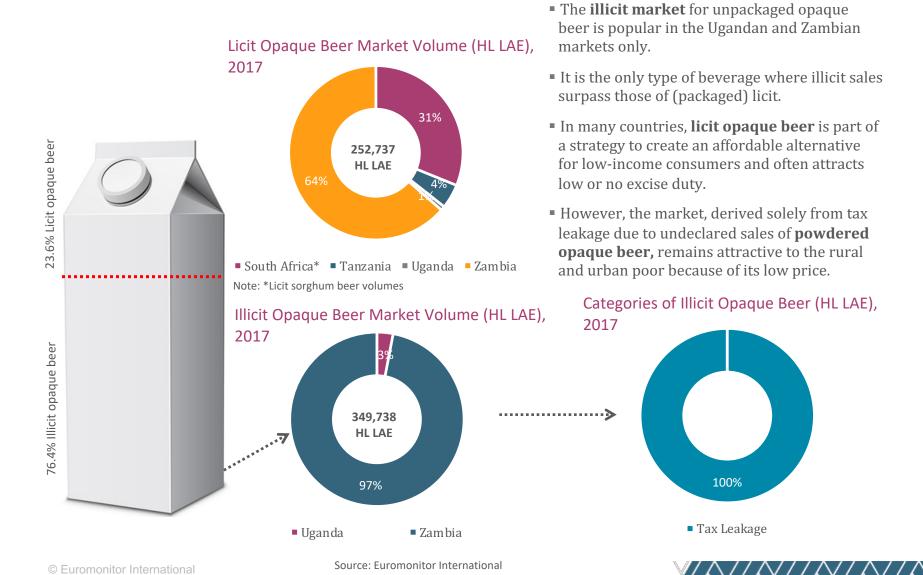
BEER

Licit clear beer sales dominate the market with counterfeiting through substitution the main source of illicit beer



OPAQUE BEER

Opaque beer, in its unpackaged form, is predominantly a product of the illicit market



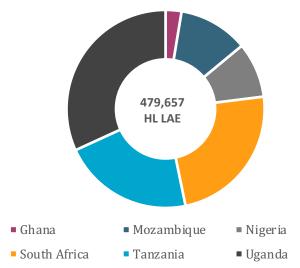
Fermented homebrew is embedded in all cultures

- Fermented homebrew appears in almost all markets and is a traditional beverage prepared for ceremonial and traditional cultural events. It is made from fruits, grains, bread, and sorghum, using local recipes handed down through families.
- An estimated **479,657 HL LAE** is sold commercially in rural and urban areas across the region. The product has a short shelf life and is not transported over long distances as fermentation continues to change the taste. As a result, it is usually sold on/close to the premises where it is produced. It offers an affordable source of alcohol to low-income consumers.
- Sales are strongest in **Uganda**, **South Africa and Tanzania**, with these three countries accounting for 77% of total regional sales.



Malwa drinking in Uganda







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FISCAL APPROACH TO EXCISE: GHANA

GRA escalates the implementation of tax stamp regulations

- From 1 January 2018, excise tax stamps on selected excisable products are required in Ghana. All imported or locally-produced alcohol must have a tax stamp affixed before it is delivered ex-factory, cleared from a port of entry or presented for sale at any commercial level in Ghana.
- In addition, all importers and manufacturers including any foreign manufacturer which supplies goods to an importer of the affected products are required to register with the Ghana Revenue Authority (GRA).
- The GRA has notified all traders that it will prosecute all businesses that do not comply with the excise stamp regulations. It has started to seize produce for sale without stamps and will escalate the policy to include prosecution of non-compliant businesses and operators as the initial implementation period comes to a close.
- Sanctions for non-compliance include a fine of up to 300% of the duties and taxes avoided or imprisonment of five years or both.
- To address concerns during the initial implementation stage, the GRA will subsidise 100% of costs of implementation for the first six months followed by a further six months of 50% subsidy.
- Traders complain that poor access to government labelling facilities in Tema are impeding trade and delaying their ability to manufacture and sell their produce.

Claimed benefits by the state for using tax stamps:

- Alcohol can be tracked and traced from production to receipt by the customer
- Codes can be authenticated by law enforcement by using an app on a smartphone
- Codes can validate legitimate importation or production
- Low cost of implementation
- · Product diversion can be detected
- Organised crime and illicit trade detection



FISCAL APPROACH TO EXCISE: MOZAMBIQUE

Mozambique inches forward to applying fiscal stamps for beer

- Physical excise tax stamps were first introduced in 2016 but the Tax Authority extended the deadline for stamps on alcoholic beverages until late 2017. Noncompliance after the deadline will incur a fine.
- The regulation currently applies to spirits and wine, with initial plans for its implementation on beer on 17 November 2017. These plans were postponed following protests from the local major producer, Cervejas de Mozambique (CDM).
- In May 2018, testing of stamp technology commenced.
 However, a digital stamp rather than a physical stamp is
 being tested, following suggestions from manufacturers,
 which authorities predict will not slow down production
 or result in lower sales of beer.

- A vibrant black market in tax stamps and counterfeit labelling exists in Mozambique.
- Authorities insist that a digital stamp would meet APIBA's concerns, but how it will be enacted and enforced remains to be seen.
- Interview sources state that further action is required for the development of enforcement capacity, reducing corruption among public officers, controlling stamps' authenticity, and tackling the stamps black market.

- Beer manufacturers warn of fiscal loss if beer excise stamps are introduced.
- Production processes will slow with the introduction of the application or imprinting of a tax stamp.
- The Association of Alcoholic Beverage Producers and Importers (APIBA) estimates that the loss of revenue from beer, if physical fiscal stamps are applied, will reach MZN3 billion (or US\$50 million) per annum.
- The process of applying these stamps to beer may raise the end-consumer price of beer in the market, further depressing sales.



FISCAL APPROACH TO EXCISE: SOUTH AFRICA

Government's strategy is to raise excise duties, which is deemed ineffective

Making alcohol less affordable

- The South African government has focused on raising excise duties as a means of combating excessive alcohol consumption and generating revenue.
- Excise duties on alcohol have increased above the rate of inflation since 2002 with rises of 118% for beer and 187% for spirits over the last 10 years.
- The 2018 Budget increased excise rates by 10% for beer and 8.5% for spirits.

Benefits to illicit operators

- As most illicit alcoholic beverages produced are from unregistered entities, this strategy puts a greater burden on the compliant and registered sector of the industry.
- The inadequate enforcement of existing alcohol regulations combined with a high proportion of low-income consumers results in the **illicit market being strengthened by rising prices for licit alcohol.**

Illicit alcohol is typically cheaper than licit alcohol by 51% on average, with sugar-fermented ales up to 88% cheaper. The cheaper illicit prices, predominantly due to tax evasion, are appealing to poorer households and young people who are more susceptible to price changes.

Unless the government improves the enforcement of existing regulations on the production and distribution of alcohol, rising excise duties will provide additional incentives for illicit operators and force low-income consumers into the illicit market.

Tax stamps as an option to combat illicit trade of alcohol

The introduction of tax stamps as a track and trace method across the alcoholic beverage supply chain to combat illicit trade is not currently on the policy agenda in South Africa for the immediate future. However, tax stamps currently form part of the SARS feasibility project for fiscal marking of tobacco, and, if it comes to fruition, will be extended to all excisable goods. Tax stamps for alcohol have been implemented in several sub-Saharan African countries, such as Mozambique and Ghana, in 2017/2018 but the outcome to date does not advocate it as an effective solution. The tax stamps, however technologically sophisticated in design, have been shown to be easily counterfeited by criminal cartels while generating a significant cost burden on licit manufacturers. This leads to higher unit prices which, in turn, drives further illicit profit incentives for illicit players.

FISCAL APPROACH TO EXCISE: NIGERIA

Implementation of a new excise base for alcohol

State taxation priorities

- June 2018 saw the introduction of a new excise regime for locally-manufactured tobacco and alcoholic beverages.
- Tax is on an ad quantum basis with an expected increase in duty raised. Rates are notified until Budget 2020.

State budget priorities

- **To increase excise tax** on tobacco, cigarettes, and alcoholic beverages.
- To reduce harmful behaviour among consumers in regard to consumption of alcohol.

Revenue generation priorities

Challenges

- Control of local market for cigarettes and alcohol
- Poor monitoring of illicit trade
- Diversifying state revenue generation sources
- High revenue leakage
- Abuse of regime as customs officers come to own valuation for excise duty

Supports

- Ongoing review of the VAT exemption list
- Shift from direct to indirect taxation systems
- Wide acceptance of excise as an effective method of discouraging harmful behaviour

- **Overdependence on oil revenue** and a decrease in barrel prices has kickstarted a review of state revenue generation.
- Currently, only locally-manufactured goods are liable for excise duty but **amendments** to the Customs, Excise and Tariff Consolidation Act no 16 of 1997 **will make both locally-manufactured and imported goods liable for excise duty**.
- This is likely to **increase prices of alcoholic products** for consumers which could trigger declining sales and conversion to illicit alcohol sources.

FISCAL APPROACH TO EXCISE: TANZANIA

Key priorities include tackling illicit trade and supporting agricultural development through affordable alcohol

State development priorities

- Government initiatives consistently target counterfeiting and illicit alcohol production.
- In March 2017, the government banned the import, manufacture, sale and consumption of alcohol contained in plastic bags or sachets. The ban also aimed to prevent consumers aged under 18 from gaining access to cheap alcohol.
- An Electronic Tax Stamp (ETS) management system was introduced for cigarettes, alcohol, juice and soft drinks in 2017 to indicate tax compliance from the production stage. It will replace the original paper system.

Coordinated action

- Coordinated activity by the Vice President's Office, the National Environment Management Council (NEMC), the Tanzania Food and Drugs Authority (TFDA), the Tanzania Bureau of Standards (TBS), the Tanzania Revenue Authority and the police is working to ensure enforcement of regulations, particularly the ban on sales of alcohol in sachets, and a clampdown on illicit alcohol factories.
- The state currently lacks a National Alcohol Policy.

Revenue generation priorities

- The state is heavily **reliant on a small number** of large breweries, manufacturers, importers and retailers of alcohol for revenue. Currently, excise and VAT returns for alcohol represent **4.6% of total state revenue** for tax as of Quarter 3 2017/18. Strategies to **widen the tax base** are needed to reduce the dependency on this method of deriving revenue.
- Current **excise duties strongly favour beverages made from local raw ingredients**, attracting lower rates of excise duty.
- The Confederation of Tanzanian Industries (CTI) is seeking a **removal of excise duty on beer** made from local raw material. It also seeks a reduction in excise duty on **RTD alcoholic drinks** in line with beer with a similar alcoholic content.
- Strong arguments **against raising excise rates or utilising fiscal stamps** are demonstrated by the support given by manufacturers to the use of local raw ingredients and the support for the agricultural development it engenders. Low-priced clear beers and ciders are currently **encouraging consumers to switch to licit forms** of alcohol consumption.

FISCAL APPROACH TO EXCISE: UGANDA

Challenges exist in collecting excise tax revenue

State development priorities

- Investment in public infrastructure
- A recovery in **manufacturing** and construction
- Development of financial, trade and communications services

State budget priorities

- Prioritise VAT and income tax collection
- Collection from individuals and small businesses
- Control of the fast-growing informal sector
- Effective implementation of tax policies
- Tackling tax avoidance and collusion

Challenges

- Low collaboration among institutions
- Low motivation among staff
- Alleged corruption at many levels
- Low tax base due to high levels of poverty
- Low public confidence in institutions

Supports

- The development of oil resources may alleviate some of the budgetary stress
- In 2017, the World Bank resumed lending to Uganda

Revenue generation priorities

- Nearly **45% of corporate tax revenue** in Uganda comes from fewer than **30 major corporations** with the majority of these being multinational companies. Large **alcohol beverage manufacturers** are included in this exclusive club.
- The URA is focused on **increasing the tax base** and the number of individuals registered for tax, and generating revenue to support government investment priorities.
- The Ugandan government has introduced a new tax law (implemented from July 2018) targeted towards the country's many individuals who subscribe to social media and mobile banking services. The tax will be deducted by service providers from the account of subscribers, from where it will be remitted to the government. The URA projects revenue of US\$100 million for the 2018 tax year from "social media tax".

FISCAL APPROACH TO EXCISE: ZAMBIA

A new national alcohol policy will shortly be followed by tighter regulation of alcohol consumption

State development priorities

- In May 2018, the government approved a **National Alcohol Policy (NAP)**, in development since 2009.
- Its main objective is the limitation of excessive alcohol consumption with new legislation on production, sales and consumption expected shortly.
- The National Health Policy 2017-2021 is focused on strengthening legislation to reduce alcohol abuse and its effects on families and the community.
- A new Alcohol Bill is expected to focus on regulation of consumption of alcohol among young people with the key objective of lowering alcohol abuse.

Liquor Licensing

- Current law regulates age limits for drinking alcohol as well as restricted hours for the sale of alcohol.
- The law is currently implemented in prosecutions for operating outside stipulated hours, illicit production of alcohol, and cleanliness of outlets.
- Fines are low for offenders.
- The production, importation, packing, distribution, selling and consumption of Tujili jili, alcohol packed in small sachets, was banned by the Ministry of Local Government and Housing through a Statutory Instrument in April 2012.

Revenue generation priorities

- To date, the government has focused on **raising excise duty** on alcohol as a method of **controlling the use and abuse** of these beverages. The implementation of **tax stamps is not currently publicly discussed**.
- One section of the NAP targets **tougher alcohol taxation** and the **generation of additional income** to support alcohol abuse prevention and treatment programmes.
- It also includes a focus on the **regulation of alcohol advertising** and promotion, **unregulated production** and its formalisation with **public health as the guiding principle**.
- In late 2017, the Local Government Minister called on the government to **shift responsibility to the retailer** to curb sales of illicit alcohol and control access to alcohol among young consumers.
- **The inspection service** of the Zambia Bureau of Standards is to be established shortly as a **separate entity** with its own powers.

TAXATION

Country import and excise duty, 2017

Import Duty

Country	Ghana	Mozambique	Nigeria	South Africa	Tanzania	Uganda	Zambia
Clear beer	20.0%	15.0%	20.0%	5.0%	25.0%	25.0%	25.0%
Cider	20.0%	20.0%	20.0%	25.0%	25.0%	25.0%	25.0%
Wine	20.0%	20.0%	50.0%	25.0%	25.0%	25.0%	25.0%
Spirits	20.0%	20.0%	50.0%	ZAR1.54/litre	25.0%	25.0%	25.0%
Ethanol	10.0%	8.0%	20.0%	ZAR3.17/litre	25.0%	25.0%	5.0%

Source: Euromonitor International

Excise Duty

Country	Ghana	Mozambique	Nigeria	South Africa	Tanzania	Uganda	Zambia
Clear beer	47.5%	40.0%	20.0%	US\$0.32	US\$0.32	60.0%	40.0%
Cider	17.5%		20.0%	US\$0.32	US\$0.19		60.0%
Wine	22.5%	50.0%	20.0%	US\$0.27	US\$0.98	60.0%	60.0%
Spirits	25.0%	65.0%	20.0%	US\$5.66	US\$1.45	80.0%	60.0%
Ethanol	0.0%	40.0%	0.0%	US\$12.64		100.0%	0.0%

Source: Euromonitor International

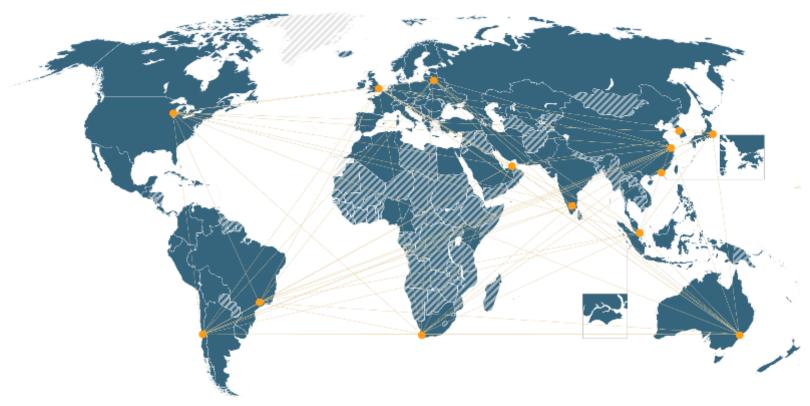
Above average Average Below average



- INTRODUCTION
- REGIONAL ANALYSIS
- PRODUCT ANALYSIS
- APPENDIX
 - **ABOUT EUROMONITOR INTERNATIONAL**

ABOUT EUROMONITOR INTERNATIONAL

Euromonitor International network and coverage



14 OFFICE LOCATIONS

London, Chicago, Singapore, Shanghai, Vilnius, Santiago, Dubai, Cape Town, Tokyo, Sydney, Bangalore, São Paulo, Hong Kong and Seoul

■ 100 COUNTRIES

in-depth analysis on consumer goods and service industries

+ 3 210 COUNTRIES

demographic, macro- and socio-economic data on consumers and economies

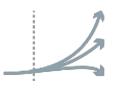
ABOUT EUROMONITOR INTERNATIONAL

Custom solutions and capabilities



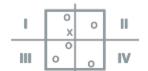
Category evaluation

Sizes, shares, growth Segmentation Market entry strategy



Forecasting

Launch, sales, demand, lifecycle Success/failure probabilities Determine risk exposure



Competitive intelligence

Profiling
Benchmarking
Partner evaluation



Scenario analysis

Market simulations
Portfolio analysis
Test business cases



Innovation

NPD business case Consumer insights Product claims



Consumer analytics

Customer profiling
Income distribution models
Purchasing behaviour



Route to market

Production, imports, exports
Supply and value chain
B2B and B2C channels



Marketing analytics

Marketing effectiveness Substitutes and complements Price and channel strategy



Macro

Opportunity frameworks
PEST
Quarterly tracking



Visualisation

Discovery, sharing, communication Market attractiveness planners Performance monitoring



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